# **Hockley PSPO**

Appendix (1)



# NOTTINGHAM CITY COUNCIL PROHIBITION OF ALCOHOL CONSUMPTION AND DISPERSAL OF GROUPS IN THE HOCKLEY AREA

## **PUBLIC SPACES PROTECTION ORDER 2015**

## (ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014, CHAPTER 2 SECTION 59 – 75)

- 1. Nottingham City Council being satisfied that behaviour arising from the on street consumption of alcohol and/or the congregation of 2 or more persons engaging in antisocial behaviour in the Restricted Area, has had a detrimental effect on the quality of life of those in the Area, and is likely to continue to an unreasonable extent, rendering the restrictions imposed by this order justifiable hereby makes the following Order
- 2. In this Order:-

Alcohol	has the meaning given by section 191 of the Licensing Act 2003					
Anti-social Behaviour	has the meaning given by section 2(1)(a) of The 2014 Act					
The Authority	means Nottingham City Council					
Authorised Officer of the Authority	means an employee of the Authority who is authorised in writing by the Authority for the purposes of Article 6, 7 and/or 8 of this Order					
Authorised Person	means (1) an Authorised Officer of the Authority,					
Authorised Ferson	or					
	(2) a police constable, or					
	(3) a community support officer designated under					
	Paragraph 5 of Part 1 of Schedule 4 to the Police					
	Reform Act 2002					
Direction	has the meaning assigned to it by Article 8 of this					
	Order					
Plan	the plan attached to this Order					
Prohibited Group	a group within the meaning of Articles 7.1 and 7.2					
	of the Order					
Restricted Area	means the land designated in the Schedule to this					
	Order					
The 2014 Act	Anti-social Behaviour, Crime and Policing Ac					
	2014					

 This Order comes into force on [insert date] 2015 and remains in effect for a period of three years from that date.

#### Consumption of Alcohol in the Restricted Area

#### Prohibition:

- 4. The consumption of Alcohol is prohibited in the Restricted Area.
- 5. The prohibition under Article 4 does not apply to:
- 5.1 (a) premises (other than council-operated licensed premises) authorised by a premises licence to be used for the supply of alcohol;
  - (b) premises authorised by a club premises certificate to be used by the club for the supply of alcohol;
  - (c) a place within the curtilage of premises within paragraph (a) or (b);
  - (d) premises which by virtue of Part 5 of the Licensing Act 2003 may at the relevant time be used for the supply of alcohol or which, by virtue of that Part, could have been so used within the 30 minutes before that time;
  - (e) a place where facilities or activities relating to the sale or consumption of alcohol are at the relevant time permitted by virtue of a permission granted under section 115E of the Highways Act 1980 (highway-related uses).
- 5.2 Council-operated licensed premises—
  - (a) when the premises are being used for the supply of alcohol, or
  - (b) within 30 minutes after the end of a period during which the premises have been used for the supply of alcohol.
- 5.3 In this Article—

"club premises certificate" has the meaning given by section 60 of the Licensing Act 2003;

"premises licence" has the meaning given by section 11 of that Act;

- "supply of alcohol" has the meaning given by section 14 of that Act.
- 5.4 For the purposes of this Article, premises are "council-operated licensed premises" if they are authorised by a premises licence to be used for the supply of alcohol and—
  - (a) the licence is held by a local authority in whose area the premises (or part of the premises) are situated, or
  - (b) the licence is held by another person but the premises are occupied by a local authority or are managed by or on behalf of a local authority.

#### Requirements:

- 6.1 Where an Authorised Person reasonably believes that a person ("P") is, or has been, consuming Alcohol in the Restricted Area or intends to do so, the Authorised Person may require the person concerned:
  - (a) not to consume in the Restricted Area anything which is, or which the Authorised Person reasonably believes to be Alcohol;
  - (b) to immediately surrender anything in his possession which contains, or which the Authorised Person reasonably believes to contain Alcohol and from which P would (whether that thing be open at the time or not) be able to drink and where the Authorised Person has reasonable cause to believe that P will do so.
- 6.2 The Authorised Person who imposes a requirement under Article 6(1) of this Order must tell P that failing without reasonable excuse to comply with that requirement is an offence.
- 6.3 A requirement imposed by an Authorised Officer of the Council under Article 6.1 of this Order is not valid if the person:
  - (a) is asked by P to show evidence of his or her authorisation, and
  - (b) fails to do so

6.4 The Authorised Person may dispose of anything surrendered to him under Article 6.1(b) of this Order in such manner as he considers appropriate.

### Prohibited Groups in the Restricted Area

- 7. 1 Groups of two or more persons are prohibited in the Restricted Area where one or more of the said group causes continued Anti-social Behaviour to any other person in the Restricted Area.
- 7.2 For the purposes of Article 7.1 such behaviour is continued where an Authorised Person has:-
  - (a) informed the relevant persons that if the behaviour continues that they will be deemed to constitute a Prohibited Group and will commit an offence, and
  - (b) asked the relevant person (s) in the group to desist from such behaviour but they have refrained from doing so.

## Requirement:

- 8.1 Where a Prohibited Group is present in the Restricted Area, an Authorised Person may, subject to Article 8.3 below give a Direction that any or all individuals that he reasonably believes form part of that Prohibited Group shall forthwith leave the Restricted Area or any specified part of it.
- 8.2 The Authorised Person who imposes a Direction under Article 8.1 of this Order:-
- 8.2.1 must give the Direction in writing, unless that is not reasonably practicable;
- 8.2.2 must specify the area within the Restricted Area to which it relates and a time (not exceeding 12 hours) within which they must not return to that area;
- 8.2.3 may impose requirements as to the time by which the person must leave the area and the manner in which the person must do so (including the route).
- 8.2.4 must tell the Prohibited Group that failing without reasonable excuse to comply with the requirement is an offence.
- 8.2.5 must make a record of-

- (a) the individual to whom the direction is given,
- (b) the time at which the direction is given, and
- (c) the terms of the direction (including in particular the area to which it relates and the exclusion period).
- 8.3 An Authorised Officer may not give a Direction under this Article which:-
- 8.3.1 prevents the person to whom it is given having access to a place where the person lives.
- 8.3.2 prevents the person to whom it is given attending at a place which the person is—
  - (a) required to attend for the purposes of the person's employment, or a contract of services to which the person is a party,
  - (b) required to attend by an obligation imposed by or under an enactment or by the order of a court or tribunal, or
- 8.3.3 prevents any person from engaging in conduct that is lawful under section 220 of the Trade Union and Labour Relations (Consolidation) Act 1992 (peaceful picketing), or taking part in a public procession of the kind mentioned in subsection (1) of section 11 of the Public Order Act 1986 in respect of which
  - (a) written notice has been given in accordance with that section, or
  - (b) written notice is not required to be given as provided by subsections (1) and (2) of that section.
- 8.4 A requirement imposed by an Authorised Officer of the Council under Article 8.1 of this Order is not valid if the person:
  - (a) is asked by any member of the Prohibited Group to show evidence of his or her authorisation, and
  - (b) fails to do so

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9.	A person who fails without reasonable excuse to comply with a requirement
	imposed on him under Article 6(1)(a) or Article 6(1)(b) of this Order commits an
	offence and is liable on summary conviction to a fine not exceeding level 2 on
	the standard scale.

- A person who is a member of a Prohibited Group commits an offence and is liable on summary conviction to a fine not exceeding level 2 on the standard scale
- 11. A person who fails without reasonable excuse to comply with a Direction imposed on him under Article 8 of this Order commits an offence and is liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- 12. A person does not commit an offence under this Order by failing to comply with a requirement that the Authority did not have power to include in the Order.

Dated this day of 2015

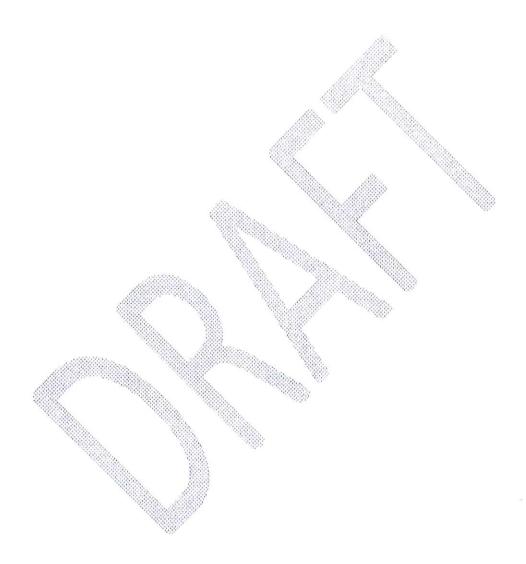
Given under the COMMON SEAL )

Of NOTTINGHAM CITY COUNCIL )

**Authorised Signatory** 

# SCHEDULE

This Order applies to all land outlined in blue on the Plan that is open to the air and to which the public are entitled or permitted to have access (with or without payment). For the purposes of this Schedule land which is covered is to be treated as land which is "open to the air" if it is open to the air on at least one side.

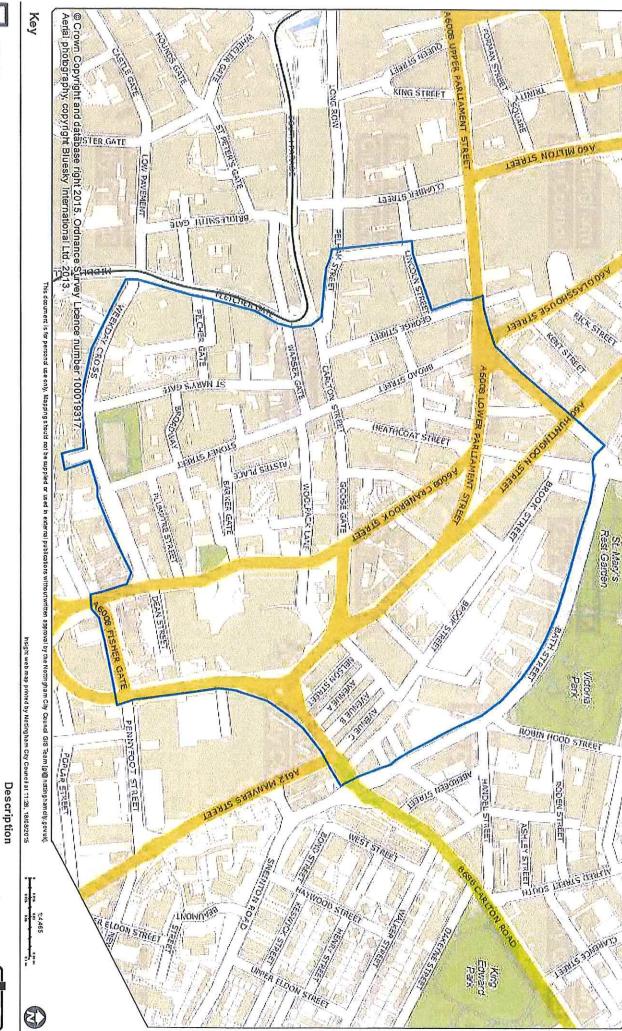


# NOTTINGHAM CITY COUNCIL PROHIBITION OF ALCOHOL CONSUMPTION AND DISPERSAL OF GROUPS IN THE HOCKLEY AREA PUBLIC SPACES PROTECTION ORDER 2015

(ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014, Chapter 2, SECTION 59 – 75)



# Notingham City Council PSPO Designated Area





Public Space Protection Order

Districts

# **Hockley PSPO**

# Appendix (2)

# Hockley / Lace Market Street Drinking Have Your Say



Since the introduction of a Nottingham city wide Designated Public Place Order (DPPO) prohibiting the possession of open containers of alcohol in public places, reports of individuals involved in street drinking in the Hockley and Lace Market area have continued to be a concern.

Please have your say on this issue by answering the following questions. Your views are really important as we want to understand the street drinking issues in the Hockley and Lace Market area over the last 12 months. By street drinking we mean anyone who drinks alcohol on the street in an anti-social manner for example people congregating in large numbers, shouting and intimidating others.

Nottingham City Council is looking to further address these concerns by utilising legislation available within the ASB Crime & Policing Act 2014. The Act allows the local Authority (Nottingham City Council) to implement a Public Place Protection Order (PSPO) that would prohibit the consumption of alcohol,unless upon licensed premises whilst continuing to prohibit the possession of open containers of alcohol in public places (on street drinking). A PSPO would also allow for the Local Authority to manage street drinkers congregating in numbers of 2 or more by providing removal or dispersal powers from the designated area.

You can complete this survey online at: www.nottinghamcity.gov.uk/HLMstreetdrinkinghys

Q1	Are you responding as? TICK ALL THAT APPLY				
	a resident in the Hockley and Lace Market area (Go to Q3) a business owner in the Hockley and Lace Market area (Go to Q2)		a staff member of a business in the Hockley and Lace Market area (Go to Q2)  a visitor to Nottingham City Centre (Go to Q3)		
	Other, please state	·			
Q2	Name of business	Service Control of the Control of th			
Q3	How much of a problem do you think street drinkers are in the Hockley and Lace Market area of the city?				
	A very big problem A fairly big problem	Not a very Not a prob	big problem em at all	☐ Don't know	
Q4	In your view, what issues, Market area of the city? TICK ALL THAT APPLY	if any, can be linked	to street drinking	in the Hockley and Lace	
	Environmental issues (e.g. litter, vandalism)  Begging	Dangerede	or harassment	Public indecency (e.g. urinating, exposure)  None	
	Other, please state				

QS	Hockley and Lace Market area?			
	At least once a week			Never
	At least once a fortnigh	nt Less than or	nce a month	Don't know
Q6	Within the last 12 months, what do you think has happened to the levels of street drinking i the Hockley and Lace Market area?			
	Increased	Stayed the same	Decreased	Don't Know
Q7	General comments abo	ut street drinking in in th	e Hockley and La	ce Market area?
Not	tingham City Counc	il is committed to ea	nuality of oppo	rtunity, and would like
			at the State of State	ces and their needs.
	following questions	and the same and the same and the same as	ololling its contri	
Q8	What is your gender?			
	Male	Female	Prefer not say	/
00	W			
Q9	What age are you?			0-1
	Under 16	25 to 34	45 to 64	Prefer not to say
	16 to 24	35 to 44	<u> </u>	
Q10	Do you have any long to	erm illness, health proble	em or disability?	
GCTO	Yes	No	Prefer not to	sav
	103			ody
Q11	To which of these ethni-	c groups do you conside	er you belong?	
	White	Asian		Chinese
	Black	Mixed		Prefer not to say
	Any other ethnic group,	please state		
		L.		· ·
Q12	What is your FULL hom	ne or business postcode	? (e.g. NG2 3NG)	
	٦	Thank vou verv much f	or your response	θ.

Please return this survey by 4th September 2015 to Community Protection, City Centre & Operational Support, Central Police Station, Nottingham, NG1 4BH

If you have other queries or concerns around street drinking, please contact Community Protection on 0115 9152020 or Nottinghamshire Police on 101.

# Hockley Lace Market Street Drinking

This report was generated on 07/09/15. Overall 136 respondents completed this questionnaire. The report has been filtered to show the responses for 'All Respondents'.

The following charts are restricted to the top 20 codes.

### Are you responding as..? TICK ALL THAT APPLY

a resident in the Hockley and Lace Market area (Go to Q3) (20) 18%

a business owner in the Hockley and Lace Market area (Go to Q2) (4) 4%

a staff member of a business in the Hockley and Lace Market area (Go to Q2) (11) 10%

a visitor to Nottingham City Centre (Go to Q3) (82)

#### Other, please state

Local Public Servant

CPO in the city centre

a worker in Nottingham City (employer not in the Hockley/Lace Market area)

Police Officer regularly working in the area.

Commissioning manager of substance misuse services

Community Protection Officer

Lived in the area for 6 years until recently

Nottingham City Resident

Local Police

Nottingham city resident, NG7

Resident of Nottingham

A Nottingham resident

a concerned citizen

Resident of Nottingham

A resident of Nottingham

resident of Victoria Centre and worker in city centre

Police Officer

Nottingham Resident

A resident in Nottingham who regularly uses the route through the Lace Market and Hockley to access the Victoria Leisure Centre

resident in mapperley, work in city centre

Live in Nottingham and work in the City Centre, also go to city centre for special events such as theatre

#### Name of business

Nottingham City Council

Pizza Express Goosegate

Rather Not Say

Nottinghamshire Police

Nottingham Crime and Drugs Partnership

Community Protection

Studio Seventeen

Nottinghamshire Police

Dezigne

Rather Not Say

Johnsons Cash Registers .. 24 - 28 Hockley .. Nottingham .. NG1 1FP

Sarah Manton

CHC-Land Ltd

**Nottingham Contemporary** 

Nottinghamshire Police

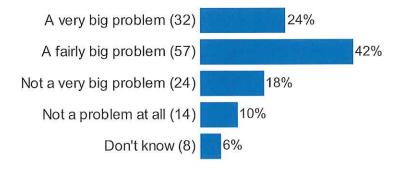
Creative Quarter

**Emmanuel House Support Centre** 

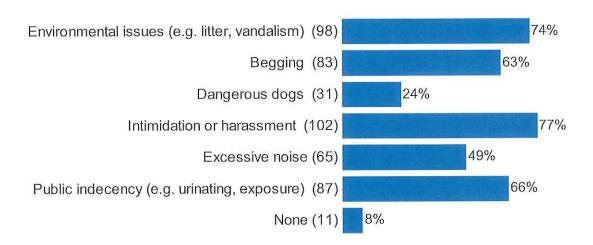
Nottingham City Council

ncn Lace Market Gallery

# How much of a problem do you think street drinkers are in the Hockley and Lace Market area of the city?



# In your view, what issues, if any, can be linked to street drinking in the Hockley and Lace Market area of the city? TICK ALL THAT APPLY



### Other, please state

large groups

Defication, Fly tipping, Sex in a public place, Verbal Abuse, domestics, generally unslightly and obstruction of the highway

Coming in to restaraunts begging, and disrupting customers by sitting at tables and stealing food.

Excessive groups that prevent citizens using the services available in the Hockley area

Trespassing on private property (private accomodation)

A lot of street drinking is related to drug & alcohol users attending places such as Emmanuel House. It's vital that addicts have somewhere such as Emmanuel House to offer support however the impact in the local area needs to be better controlled.

I dont really see people drinking on the street but lots of already drunk people behaving very loudly Obstruction of public pathways and roads

untidines of area

Makes casusal visitors uncomfortable and likely to avoid Hockley

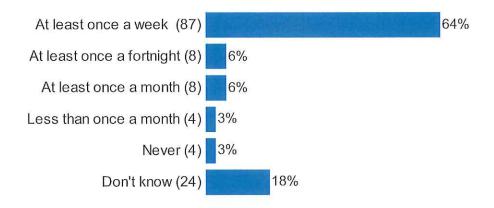
There are areas off the public concorse where drinkers are left to drink - Woolpack lane for example.

Get fed up of people having a pee or worse in our car park. Yes we can close the gates but customers cannot get in then.

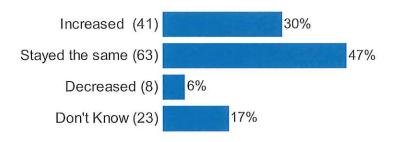
violence

This is mostly related to the location of Emmanuel House, the outside gardens of bars are a good thing

# Over the last 12 months, how often do you think street drinking issues have taken place in the Hockley and Lace Market area?



# Within the last 12 months, what do you think has happened to the levels of street drinking in the Hockley and Lace Market area?



#### General comments about street drinking in in the Hockley and Lace Market area?

With having the drop in centers around the area, including the health clinc does not help raise the profile of the local indepedent buissness

Needs to stop

I find it very uncomfortable walking home at night because of this. It makes it sometimes impossible for us to open our windows in hot weather because they will disrupt customers through the windows and can be very unpleasant.

I believe street drinkers congrgate there as there isn't anywhere else they can go, since the wet centres were closed down. until there is an alternative i think the behaviour in that area will remain an issue.

Street drinking in the Hockley and Lace Market area is deterring people from entering these areas of the city during some parts of the day. I have observed on many occasions, people seeing the street drinkers and turning around, opting to take another route to their destination. I have witnesses them harrassing people in the street and being verbally abusive when passers-by do not give them money.

I often frequent the Hockley/Lace Market area and have seen groups of people sitting and lying on the pavement, some obviously drunk. This has caused me to feel uncomfortable and intimidated when passing them. I have seen people drinking alcohol from cans in the area and I have seen urine, vomit and discarded cans on the ground. It is starting to make me think twice about socialising and using buisnesses in that area.

appears more obvious in day time and early evening around Goosegate area, late eveing/night is Night Time Econonmy. Street urination appears to be an issue due to lack of public conveniences in Nottingham City Centre as a whole, as well as drunken persons inability to use toilets in licenced premises.

## General comments about street drinking in in the Hockley and Lace Market area?

Large gatherings of individuals who are obviously intoxicated preventing citizens from accessing services that they may otherwise have used. Anecdotal feedback suggests that citizens are avoiding the area or are under the preconception that places like Emmanuel House are wet centres

Solution: move support services for alcohol and drug users to a different part of the city.

you have Emmanuelle House at the bottom of Hockley where alot of the street drinkers congrigate. across from there is an off licence that sells them the alcohol. if you want to promote Hockley to be the creative corner of the city and attract more visitors i would suggest Emmanuelle House be moved or take the licence from the the shop opposite or both.

looks disgusting all outside Emmanuel house and across the road with dogs and cans. very off putting

I find it is usually a group of 4+ and around the Emmanuel House area. It's noisy and unpleasant and I have seen people urinating here too. It makes me avoid the area completely - so much so, I am starting to forget what the area looks like!

It is normally the anti social behaviour that goes with the street drinking the the begging

It can be quite daunting walking past Emmanuel house and the corner across the road where drinkers congregate as you find they are often shouting and swearing.

I thought there was already a DPPO in place to control this. There seem few officers on the beat to stop it. I've tried to report this in the past through the ASB hot line and was told I had to call the Police - this approach will put people off reporting the incident and I think that if someone has taken the trouble to report an incident then you should take ownership and be passing detail on yourselves.

Having Emmanuel house there pulls the rough sleepers and drinkers to the area

Having been a resident in the area, the place where I have seen most congregate is either along Bellar Gate in the area opposite the Arena or in the vicinity of the Malin Hill car park. I would say though that in the 6 years I lived in the area they were never a 'problem' to me and were more keen not to draw attention to themselves. I also think that numbers are small (and decreasing) and probably linked to the residents at London Road.

It lets the whole area down. I have lived at The Edge on Lower Parliament Street opposite the housing aid. It definitely is a problem outside the housing aid, and outside Emmanuel House as people walk up Hockley into the city Centre. Hockley is the most interesting area in Nottingham and has loads of great bars, shops and people but Street Drinkers let the whole area down as far as I am concerned.

I have never noticed anything that could disrupt or intimidate anybody. I would say it is one of the better parts of the City.

Street drinking and it's issues are not only related to homelessness. Bars opening late night often have people drinking on the street, falling into the middle of the road in front of cars & customers becoming loud & aggressive. More responsible drinking habits need to come from both the bars and punters.

As a resident of the Lace Market, I think the number of drunk people on the streets in the area increases as the univeristy year begins/finishes especially on week days (so assuming they're students) but also I have noticed an increased number of people begging and sleeping rough in that area. I dont really see people drinking alcohol on the street but rather drunk people.

Much of it appears connected to the Emmanuel House drop-in centre, as well as foot traffic leaving the city centre towards Sneinton.

The police are usually quick to respond but the drinkers soon return to their favourite gathering places in the area

They have spent a lot of money doing the hockley area up when you have to walk past Emanuel house its disgussing with drunks all over and they are are always begging outside they should shut the place down I know a lot of people who will not go that way into the city.

it is very intimidating and can be off putting to visitors to the city centre

### General comments about street drinking in in the Hockley and Lace Market area?

Emmanuel house attracts a lot of drinkers and this will no doubt have an infulance on the numbers. If it wasnt there then the reason to be there would be take away. That said a service needs to be given to these vulnerable people so where could it be to reduce the impact on the City and its visitors. Look what has happened on Bentinck Road since they decided to move all the Framework proprties out the City, street drinking is a masive problem there! Unfortunatly services have to be offered and no body wants it in their back yard. Also... does the City have enough people to enforce such a blanket ban in a consistant way. It seems to em that some times people are challenged and other they are not thus making it worth the gamble for the drinke

Groups hanging around on streets making the area look untidy drinking from cans.

Puts general public off visiting the area fear of being harrassed

It seems to all be focussed around the Emmanuel House building. Implementing any further bans etc on this location however, will just force the street drinkers to other locations, such as Sneinton Market, or Market Square etc. It won't solve the problem, just move it elsewhere.

not really a problem. The problem is the groups of people who drink in licensed premises, or at home, then roam the streets, being unpleasant (at best) and intimidatory/violent (at worst)

This is a big problem from the constant bogus Big Issue sellers on corner of Stoney/Carlton St, to the regular rumbustious shebeen at the alley alongside Freewheel, to the regular bawling, squabbling outside Emmanuel house and across onto Nelson Street.

I think the focus needs to be on targeting illegal behaviour rather than a blanket ban on drinking. Why should someone who will drink sensibly be prevented from doing so?

Leave people alone to live their own lives

Other than in designated areas outside licensed premises, it should be illegal.

It's all well and good "removing" people, but where to? These people aren't there for the amusement of it. But because there is nowhere else for them. After the closure of Handel Street, Emmanuel House is likely a sole option. And constant request for "removal" can only be a drain on Police resources.

people who drink in the street and are then abusive to others on the street or on public transport are of concern to me

My partner and myself both work in the city and often take our breaks in the surrounding areas. We have been stopped by aggressive beggars on several occasions, demanding money, and a polite no often leads to an aggressive response from the individual sometimes with threats of violence from persistent individuals . This problem appears to 'move around' the inner city area, with the Castle and Market Square being problem areas also.

drinking alcohol in unlicensed public places should not be allowed under any circumstances.

Friends visiting from New Mexico USA thought the area dirty and disgusting and really lets the City down

got no problem with street drinking

I am a mature woman trying to go about my normal business.. Who has now had to resort to carrying what I call, mugging money, as on a daily basis I am frightened of people asking me for money. Once, I use to decline but the abusive language and bulling I received was just far too stressful.

It is an intimidating activity. Puts me off visiting the area at weekends and some week nights.

If Hockley could be made to look nicer and cleaner, it would possibly stop problems. There's so much more that could be done with the area.

If it is out of sight, it is out of mind. If I had a can of lager walking down Goosegate I would be stopped, though if I was down Woolpack lane the police wouldn't batter an eye lid.

## General comments about street drinking in in the Hockley and Lace Market area?

These people need help and a place of safety to go. The closure of the wet centre in Sneinton as well as other spending cuts mean these vulnerable people have nowhere to go other than the streets. People dont choose to be in this position or behave in inappropriate ways. They should be treated with compassion and as human beings rather than as a nuisance that might give Nottingham a bad name. Nottingham should be doing the best it can to help these peolpe instead of moving them on to become someone else's problem.

Oh dear, the poor are such a nuisance, aren't they? I know, how about some nice barbed wire camps for them somewhere the affluent don't have to see them? Concentrate (sic) them all in one place....

The City Council have given the drinkers / street people the ideal place to hang out. They congregate opposite Emanuel House on the corner and on the opposite corner where the flower bed used to be. Ok you stopped them going in the bushes but you have just created a place in the sun. They even had a mattress down here earlier in the summer. Drink is readily available from the shop opposite at Emanuel House. Know it costs money but they will get fed up being moved on all the time. They never seem to be around when the community camera vehicle is about.

I was initially unhappy about the removal of the seating area in 'Hockley Square' at the junction of Goose Gate and Heathcoat Street, but there is no doubt that this has left less opportunity for street drinkers to congregate in this area. However, the groups have now settled in the entrance to the walkway next to Sue Ryder (Wing Walk?) The real solution to this issue would be for the Council to provide a replacement Wet Centre (for the one closed on Handel Street), where the street drinkers could meet and receive appropriate help.

Brings associated problems like trespass, drug use, graffiti and even sex in broad daylight (all on our CCTV)

I think the Hockley area is one of the most lively, vibrant and enjoyable areas of the city, vastly improved by the recent highway works on Broad Street and Heathcoat Street. Please don't ruin it by over-zealous enforcement of petty rules and regulations!

It makes Nottingham city centre feel unsafe. On goose gate I have been shouted at by street drinkers in an intimidating manner more than once. Something needs to be done to make innocent people feel safe and make Nottingham a desireable place to frequent.

street drinking in the lace market is by homeless people & people claiming to be BIG issue sellers. Some of the problems in the evening is down to the clubs and bars letting customers off their premissus with drinks in their hands. The drinking problem at the bottom of Hockley is based around the shop across from the homeless centre & the cut through half way down Hockley. These people are homeless & are street drinkers.

Noise is the biggest issue followed by litter and urine/sick on the streets.

nice area to socialise with nice bars/restaurants but is being let down by the people who are sometimes too drunk and cause a nuiscance and make it not a very nice and safe place to be

Firstly this questionnaire does not present impartial questions - they are loaded questions aimed at obtaining the answers you want to justify taking further action. This boils down to this increasing view point that we are seeing all over the city and country in some instances where simply banning things is seen as the answer. As shown in many other instances in society, simply banning specific things which offend certain influential members of society does not actually work. Perhaps for example if the council actually provided areas for street drinkers to congregate they wouldn't go to these other areas where you don'w want them to. Or perhaps if the council actually invested in investigating why people are drinking on the streets and act

There are a lot of dark, unlit areas. Canal side is also a problem.

Everytime i walk through the area each week at night the situation does not seem to improve and the area is in a steady decline.

Can be quite uncomfortable and threatening with unlicenced big issues sellers approach you and have clearly been drinking

Has been happening for years.

## General comments about street drinking in in the Hockley and Lace Market area?

I personally find this behaviour intimidating wherever it is. What is of most concern in this area is the Ice Arena where children and younger people can witness this behaviour at reasonable times of the day i.e. not necessarily late at night.

The past few times I have been in the Hockley area I have seen groups of people drinking and worse for wear on the street. A couple of times a have seen them staggering up and down the street. I have seen them falling over in the street and slumped in doorways. This was during the day. I haven't been there at night recently so can't comment. It looked like they were from the homeless shelter at the bottom of the road as there are often a lot of people congregating outside there and there is an off-license opposite.

I do not think that it is any coincidence that levels of street drinking in this area have increased since the closure of some day centres in and around the city centre and a reduction in funding to those that remain open. If the City values the revenue generated by visitors and tourists coming in to the city centre it should careful consideration to ensuring that there are adequate facilities in place to engage with those who are at risk of presenting social problems such as begging and street drinking. By doing this it would help to ensure that the actions of a small minority of individuals do not impact on the numbers of people visiting the area and the revenue of local businesses.

I think their should be a complete ban on drinking within Hockley/Lace market. Its a lovely area and shouldnt be used in a negative way!

Seems to be an increasing problem. Area is becoming popular for begging, particularly at weekends when the area is busy with people using the bars and clubs. During the week, groups of drinkers are congregating near to Emmanuel House and causing ASB issues.

I sit on the Street Drinking and Begging Meeting though have completed this as a 'visitor' to the area because I walk through the area daily on my way to work/visit town. I am aware there is no dedicated team to tackle the problem of street drinking in a supportive manner (if you ignore the enforcement agencies). If someone is not engaged in treatment, there is no-one heading out to encourage the drinkers into support services. This is a gap in the City's service provision that might make an impact were it addressed.

I am a resident of Nottingham and last month we welcomed family from Canada. On a mid week summer evening we went into the Lace Market area on the Ghost Walk and witnessed so many drunk and disorderly people for the duration of evening. My Canadian family were disgusted by what they witnessed. It was not just young people but middle aged groups of people, hen and stag dos who were rowdy and rude.

It puts people off heading down Carlton Street, and down to Sneinton becuase of how it feels at the lower end near Emmanuel house and generally briongs the area 'down'.

I have noticed a recent increase in the number of people who are clearly highly intoxicated. It's very intimidating walking through the area alone even though it is a busy area. It makes you feel rather vulnerable and extremely uncomfortable. It isn't a good look for the City especially as it is a route used to access the Ice Arena.

intimidating, make people scared to go in to the area so they avoid it

Emmanuel House supports many homeless and vulnerably housed people in Nottingham City The small, but persistent, group who drink in the area have either been excluded from our services because of their behaviours whilst in or outside of our premises, and we are working closely with the police to address this issue. The people who are street drinking have a chronic dependency on alcohol and are known to alcohol treatment services. A significant number are in their own tenancies and/or accommodated in projects such as London Road, the Albion, YMCA etc. There are potential hotspots in the Hockley and Goosegate area which may exacerbate the street drinking culture such as the Off Licence at the bottom of Goosegate and the phone box We would we

Very sad end to Pride 2015 with lots of people being sick in the street, rowdy behaviour and argession. Hockley would be great if no alcohol was allowed on the street asode from a limited amount with food.

## General comments about street drinking in in the Hockley and Lace Market area?

I have seen large groups of beggers operating in the area, intimidating students and having mildly aggresive dogs, but that has been during the day and they were not drinking in the street. I have never noticed groups of beggars drinking in the street when I visit Broadway, kayala, The Oak, etc. It can be noisy and intimidating in hockley, but this is usually people walking from venue to venue, the smoking area at the front of the Thurland appears to get a bit rowdy. This is not an issue that I have seen.

The Council made it worse by opening a Framework centre in Hockley which attracts people with drink/drug problems to the area. They should move it out of the area. Emmanuel House would then be the only point of interest and that is at the bottom of Hockley out of the way.

I will not take my family though this area now.

I have no qualms with street drinking in general but as with normal drinking, there will always be a small group of people who cannot drink responsibly.

I think that this survey has been brought about with the intention to target the homeless criminalise them

It's a lovely part of the city really beautiful but after 9pm it becomes a no go area for ordinary people. No one wants to stop people having fun but when years ago people came into Nottm sober at night time the drink culture now seems to be get smashed at home and then come into town about 9pm absolutely off your head! Its particuarly bad during college and uni's term times.

I have been approached by people begging for money on several occasions. I have also been approached by a man who was extremely drunk and had his genitals on show as he was trying to urinate in the street, but was also trying to speak to me! Hockley has become an extremely attractive area for locals and visitors to Nottingham but it has also attracted anti-social behaviour which will always win if not tackled.

I have lived in hockley for these past 12 months and the amount of groups and individuals excessively drinking is appauling. They urinate, vomit and even defile the residential areas creating alot of noise polution. One day I arrived at my appartment block and found them in the entrance hallway of the building smoking and they were reported but became roudy. Another week they came and looted the area with cans as well as human waste. I have seen them begging on the streets to only use the money to drink. Community Police have been very good at patroling the area but there are some days where its worse than most. Its just unacceptable and for that I have now currently moved out of Hockley.

"Street drinking" prohibition should be extended across the whole city not just in Hockley/Lace Market as it is not only linked to anti-social activities but also creates a poor impression of the city to visitors. Responsible drinking in licensed venues should be encouraged and "street drinking" should be strongly discouraged.

This relates to groups of drinkers, possibly homeless, who congregate outside of the charity shop at the bottom of the hill in Hockley. Most of the time, there is no harrassment, they are just socialising with eachother and drinking. There is a homeless shelter around the corner, I believe, and as there is an off-licence and a charity shop that supports the homeless, it is not surprising that the junction between Goose Gate and Hockley at the bottom of the hill has become a regular hanging out place. There was one incident I witnessed where a drunk man, carrying a bottle of cider was being extremely aggressive at random people as he walked up Goose Gate. He was on his own and not part of the usual group that I see in that area. Most of the

It is not illegal to drink in public in the Hockley and Lace Market area. People have the FREEDOM to do so. Is there a particular group of UNDESIRABLED that you are trying to target? If so then have the courage to go and talk to them and ask them why they regularly drink in public and see if there is anything you can do to help.

# General comments about street drinking in in the Hockley and Lace Market area?

There is a reasonable density of licenced premises in this area. As such there's always likely to be some issues caused however the vast majority of these are withing the level I would find perfectly acceptable in any town or city and are a natural byproduct of a city's night time economy. The summer pavement cafe culture both in this area and across the city as a whole has noticably changed the feel of nottingham on an evening making it much more welcoming and encourages a different type of evening economy. I feel this pavement cafe culture is something that should actively be encouraged further. I personally feel that were it not for the night time economy the units currently occupied by venues of this nature, would likely remain vacant a

Most places ban public drinking and since there are lots of theatres, cinemas and restuarants in this area most people don't want to have problems with drunks while enjoying their evenings especially with Children

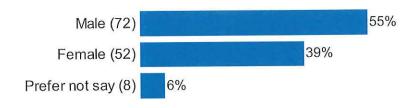
I think we must not be confused by the term 'street drinking'. The outside gardens of pubs and bars on the street are a positive step in making the area a hip place to be and visit and enjoyable in summer. Where the problem is, is when you have large numbers of homeless/ vulnerably housed street drinkers who generally use emmanuel house, and then congregate outside drinking and or begging. That is intimidating.

Can cause general ASB and i think the lace markey is a really nice alternative for social drinking/eating premises etc

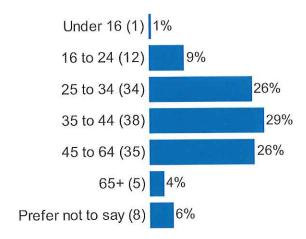
Its intimidating to see large groups congregating, there should be mroe policing

The Thurland Hotel is my issue. It is noisy, and the customers outside are intimidating and abusive to passers by.

### What is your gender?



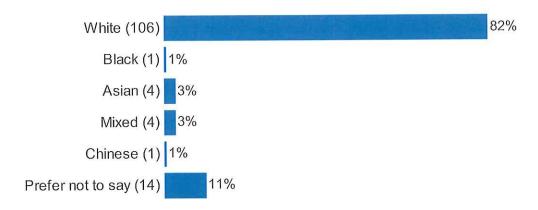
#### What age are you?



## Do you have any long term illness, health problem or disability?



# To which of these ethnic groups do you consider you belong?



# What is your FULL home or business postcode? (e.g. NG2 3NG)

NG11 9HT	NG58PP	ng125ap	NG8 6EE	NG7 4DU
Ng11	NG" 5LB	ng1 1jb	NG15 8BP	NG1 1JT
NG1 4BH	NG75GX	ng2 3fs	NG1 6HP	NG23AA
NG11FF	NG1 1FE	Ng71jd	ng8 3as	NG5 8NE
NG14 6JQ	ng3 2be	NG5 8DE	NG2 3NG	NG1 1JB
NG2 5ED	ng11nn	ng24ap	NG1 7AT	NG1 1GA
NG1 1HN	NG2 3NG	NG5 1QT	NG15 6FG	NG4 4BQ
NG1 1GA	Ng1 8dh	Ng11 9aj	ng23ng	NG1 1EF
ng5 7fu	ng2 4pe	NG1 1LD	NG5 6FZ	ng3 5fp
ng6 8ae	NG23 5LN	NG4 1FX	NG13BB	ng5 8hx
NG8 4HU	NG7 6GU	NG1 1FP	NG25	NG10 4BA
NG5 3EQ	NG82BQ	NG1 3BB	NG1 2HG	NG2 4LL
NG1 1ILA	NG22 0SD	NG1 1HW	NG11 9ED	NG2 2FE
NG10 5NL	Ng199az	NG1 4HQ	NG1 7HT	NG3 7DZ
NG1 4BH	Ng2 6dl	ng2 7fu	ng1 1hd	NG1 1LP
NG2 5BX	NG8 2QX	NG1 3PA	NG4 3GA	
NG1 1EH	NG1 4HS	NG1 3PJ	NG2 6NX	
NG1 1JH	Ng5 2Ew	NG58GZ	NG1 1FE	
NG54EE	ng8 5sh	NG1 1QN	NG57NJ	
NG2 2HY	NG10 3QN	NG1 3BT	ng73af	
NG1 1QP	NG146FJ	NG13 0JJ	NG2 3BH	

# **Hockley / Lace Market Street Drinking Have Your Say**

This report was generated on 14/09/15. Overall 91 respondents completed this questionnaire.

The report has been filtered to show the responses for 'All Respondents'.

The following charts are restricted to the top 20 codes.

# Are you responding as .. ? TICK ALL THAT APPLY

A resident in the Hockley and Lace Market area (21) 23%
A business owner in the Hockley and Lace Market area (12) 13%
A staff member of a business in the Hockley and Lace Market area (18) 20%
A visitor to Nottingham City Centre (40) 44%

## Name of business

Cow (2) Johns Opticians Bonzai Sushi & Noodle Bar My Sight Charity Shop Sue Rider (2) Flavour of Hockley Jazz Hairdressing (2) Community Protection **Nottingham City Guitars** National Ice Centre Rothera Dowson Jaybee Properties U Canteen Love Photography Ltd. Shanghai Shanghai Restaurant Oxfam. Goose Gate Curtis and York MFA Bowl Asiana Express White Rose Classical CD Thee Vapeorium **Quarter Barbers** Hartleys Jim's Smokehouse Baa Bar Goose Gate

Gills

# How much of a problem do you think street drinkers are in the Hockley and Lace Market area of the city?

A very big problem (48) 53% Not a very big problem (9) 10% Not a problem at all (2) 2% A fairly big problem (29) 32% Don't know (3) 3%

# In your view, what issues, if any, can be linked to street drinking in the Hockley and Lace Market area of the city? TICK ALL THAT APPLY

Environmental issues (e.g. litter, vandalism) (71) 78% Begging (78) 76% Dangerous dogs (36) 40% Intimidation or harassment (54) 59% Excessive noise (43) 47% Public indecency (e.g. urinating, exposure) (65) 71% None (1) 1%

## Other, please state

Theft (3)

Groups hanging around

Some of these visit our shop intoxicated and behave badly

Arguments and interruptions at the door

Banging on windows and too many night clubs/bars creating noise late at night till early morning hours with crowds smoking, drinking outside without any regard to others

A bit noisy/shouting but only when few drinking together

Groups congregating on streets/alleyways

Loitering in alleyways

Sleeping in open space alleyways

# Over the last 12 months, how often do you think street drinking issues have taken place in the Hockley and Lace Market area?

At least once a week (71) 78% At least once a fortnight (6) 7% At least once a month (1) 1% Less than once a month (1) 1% Every day (3) 3% Never (0) 0% Don't know (9) 10%

# Within the last 12 months, what do you think has happened to the levels of street drinking in the Hockley and Lace Market area?

Increased (33) 36% Stayed the same (42) 46% Decreased (6) 7% Don't know (10) 11%

# General comments about street drinking in the Hockley and Lace Market area?

Emmanuel House has the majority of street drinkers.

Decreased outside my shop since benches removed but further down Hockley and round the back Wins Walk very bad.

Putting customers off the area, we don't feel safe.

Hockley is perceived a unsafe by older generation / parents.

Street drinkers can be seen in the area every day.

I think street drinking has decreased due to the work done by the Police in conjunction with businesses such as ours. The problem is still there although not as worrying as 12 months ago.

They are a pain, gives a bad image of Lace Market especially to families with children.

It affects my business.

Removal of benches has helped enormously, we can now open later (previously harassment / language scared our customers!)

Not allow.

I hope this issue gets solved.

Members of public feel intimidated and cross the street, it's not good for the area and businesses.

It's a shame about taking away the seats outside the shop but it has helped to stop it a lot.

Drinking has led to participants swearing loudly- a problem occurring frequently on Saturday afternoons when parents are taking children to the ice rink.

Had a business in Hockley for over 4 years, same group of local street drinkers persist now.

Same drinkers that are in the area! And beggars.

Wing Walk has become a regular spot for all the beggars and street drinkers. Their behaviour is very intimidating to visitors to the area and people leaving. We have received lots of complaints from customers and staff.

Tackled more effectively.

Intimidating around the bench area near ice nine etc.

I like it as a shopping area.

Area completely terrible when I come down this way now.

The problem should be tackled at grass roots level, and not left to the council and police.

Anti-social, detrimental impact on quality of life for residents and businesses.

It looks quiet today.

Does not seem that bad today sat 29/08/15

Moved to a different area from top of Goose Gate

Stop the shops selling strong alcohol, open a purpose built clinic.

Intimidating.

I pass the area every day to work, always a drinker.

It should be stopped.

A total disgrace.

Emmanuel House attracts the group, B+G supply the drink. Remove them both, remove the issue.

It is because of people going Emmanuel House.

It is an everyday occurrence outside of Emmanuel House.

Groups of males and females drinking swearing makes it so you don't want to go down into that area.

It has lessened a lot over the years.

Have felt intimidated by groups of street drinkers congregating in the area. Litter and urine left by street drinkers gives the area a negative image.

The number of both males and females often in groups of up to 10 or more standing or sitting on pavements, outside of certain premises or in Alleyways. Courtyard is very alarming. I have witnessed some very intoxicated individuals in the area from as early as 9:00 AM.

Street drinking happens on a daily basis throughout the evening. The introduction of a DPPO has helped to reduce it. However the limited powers of CPO's coupled with new and emerging street drinking groups and B+G off licence sells super strength alcohol, the problem is creeping back.

Drinking on street increased dramatically with large groups of drunks begging, drinking causing disturbance, fighting. Had to call police several times and it does not seem to be any solution apart from moving Emmanuel House to different location.

I think the number of street drinkers are more on weekends than week days. Almost every weekend we've got these people coming to our premises and asking stupid questions and they just left without a word or some just mumble themselves and go. I think on weekends these should be looked after very carefully, so far we have not had any bad incidents yet but these people might be doing errors since they are drunk and not in their right state of mind.

Nottingham City Council is committed to equality of opportunity, and would like to learn about which groups of people are using its services and their needs.

The following questions are OPTIONAL.

# What is your gender?

Male (43) 47% Female (46) 51% Prefer not to say (2) 2%

# What age are you?

Under 16 (0) 0% 16-24 (10) 11%

25-34 (25) 27% 35-44 (22) 24% 45-64 (27) 30% 65+ (4) 4% Prefer not to say (3) 3%

## Do you have any long term illness, health problem or disability?

Yes (8) 9% No (77) 85% Prefer not to say (6) 7%

## To which of these ethnic groups do you consider you belong?

White (65) 71%
Black (5) 5%
Asian (8) 9%
Mixed (6) 7%
Chinese (5) 5%
Prefer not to say (2) 2%

## Any other ethnic group, please state

Latin American (1)

# What is your FULL home or business postcode?

NG11NL NG11FG NG72NH NG14BH NG11NL NG118JA NG44WE NG104DA NG94GL NG119JJ NG104GE NG44JX NG21PW NG34FL NG59HA NG41AS NG74BU NG11FG NG57AA NG85NX NG145GY NG14EF NG93AL NG14DH NG14EQ NG13FF DE742RY NG118AJ NG114EF NG118BJ NG125LH NG16GF NG15LD NG11NL NG11NN NG11RE NG11FF NG11NL NG24QD NG11FF NG11FF NG11HF NG13AL NG11FF NG11JZ NG182SF NG11FF NG11FE NG13AF NG123AG NG43QF NG11PZ NG11LA NG14BH NG11GA NG11NL NG11NL NG11FF NG11FF

# **Hockley PSPO**

Appendix (3)

# **Hockley PSPO**

## **Equality Impact Assessment**

### 10/12/2015

# Adrian Newbold, Community Protection Enforcement Officer.

When considering a PSPO the Local Authority must have particular regard to the rights of Freedom of Expression and Freedom of Assembly set out in articles 10 and 11 of the Human Rights Convention. The whole purpose of the proposed Order is to prevent those that are causing the evidenced nuisance and alarm from continuing. Those going about their business in a peaceful and lawful manner would not be affected by the prohibitions or the Order itself.

Article 10 states that everyone has the right to freedom of expression. There would be no intended infringement of this right for any member of the public identified or witnessed as consuming or being in possession of alcohol if they are consuming such within an authorised and licensed premise. Any behaviour exhibited within a licensed premise would be dealt with by the appropriate legislation.

Expression of any individual within the confines of the law will not cause any infringement of either Article 10 or the proposed PSPO.

Article 11 states that everyone has the right to freedom of peaceful assembly and freedom of association with others. The proposed PSPO would cause no infringement of this right on anyone being within a group in the restricted area, or ordered to disperse if going about their lawful business and who are not exhibiting signs of, or are a cause of anti social behaviour.

8.3 of the proposed PSPO states: - An Authorised Officer may not give a direction under this Article which:-

- 8.3.1 prevents the person to whom it is given having access to a place where the person lives.
- 8.3.2 prevents the person to whom it is given attending a place which the person is----(a) required to attend for the purpose of the person's employment, or a contract of services to which the person is a party
  - (b) required to attend by an obligation imposed by or under an enactment or by the order of a court or tribunal, or
- 8.3.3 prevents any person from engaging in conduct that is lawful under section
   220 of the Trade Union and labour Relations (Consolidation) Act 1992 (peaceful picketing), or taking part in a public procession of the kind mentioned in subsection
   (1) of section 11 of the Public Order Act 1986 in respect of which

- (a) Written notice has been given in accordance with that section, or
- (b) Written notice is not required to be given as provided by subsections (1) and (2) of that section.

Anyone ordered to disperse within the proposed PSPO would only be done so after receiving a verbal warning from an Authorised Person, and who fails to adhere to this warning, who continues to exhibit or cause the identified anti social behaviour.

Only those identified as forming part of a 'prohibited group' who fail to desist in their behaviour warned of will be ordered to disperse.

The proposed PSPO may be regarded as treating 'street drinkers' or certain individuals dependent on alcohol unfavourably. I respectfully suggest the proposed Order is justified as it is a proportionate means of achieving a legitimate aim. The aim is to get those identified as a cause of anti social behaviour, or who are engaging in street drinking to desist. The action is proportionate as the Order granted would simply compel any individual as identified above, to stop behaving in a manner that causes alarm, harassment and distress to those within the proposed draft Order's designated area. In other words, it merely compels individuals to behave as any good citizen might. In this way all parties remain able to go about their business without detrimental effect to anyone.

Authorised persons (Accredited & Uniformed Officers) involved in the enforcement of the proposed PSPO will use discretion and treat every person of concern individually, respectfully and deliver the powers within the order appropriately, taking into consideration the needs and requirements of each individual on his or her own merits.

Referrals to various support agencies, be it either homeless service providers such as Framework, Housing Aid or the Gateway Service do and will continue to be made, along with similar to those identified as in need of drug and alcohol support or advice.

Monthly multi agency meetings are held where repeat offenders and identified vulnerable individuals are discussed and referred to the appropriate agencies. Those identified as a concern to the proposed PSPO will also be referred and discussed within this forum.

Consideration has to be given to the many businesses, visitors and residents of the designated area who are affected by the evidenced behaviour. How they are affected is presented within the PSPO's proposal. Support is without doubt favourable from those parties consulted with, who include service providers for homeless and drug and alcohol dependent vulnerable persons.

The equality of all concerned has been considered within this proposal.